

MINUTES

FOR THE
GREATER SHEPPARTON CITY COUNCIL

ORDINARY COUNCIL MEETING

HELD ON
TUESDAY 5 MAY 2009
AT 1.00PM

IN THE COUNCIL BOARD ROOM
90 WELSFORD STREET

COUNCILLORS:

Cr Geoff Dobson (Mayor)
Cr Kevin Ryan (Deputy Mayor)
Cr Cherie Crawford
Cr Chris Hazelman
Cr Jenny Houlihan
Cr Milvan Muto
Cr Michael Polan

VISION

GREATER SHEPPARTON
AS THE FOOD BOWL OF AUSTRALIA,
A SUSTAINABLE, INNOVATIVE
AND DIVERSE COMMUNITY
GREATER FUTURE



M I N U T E S
FOR THE
ORDINARY COUNCIL MEETING
HELD ON
TUESDAY 5 MAY 2009 AT 1.00PM

CHAIR
CR GEOFF DOBSON

INDEX

1. ACKNOWLEDGEMENT	3
2. APOLOGIES	3
3. DECLARATIONS OF CONFLICTS OF INTEREST	3
4. CONFIRMATION OF MINUTES OF PREVIOUS MEETINGS	3
5. DEPUTATIONS AND PETITIONS.....	3
6. MANAGEMENT REPORTS.....	4
FROM THE CORPORATE AND ECONOMIC DEVELOPMENT DIRECTORATE.....	4
6.1 Dhurringile Recreation Reserve and Community Centre – Co-opt Appointment.....	4
6.2 Establishment of a Regional Tourism Board.....	6
6.3 Council Plan 2009-2013	11
6.4 Adoption of Local Law No. 2 Processes of Local Government (Meetings and Common Seal).....	14
6.5 Greater Shepparton Aerodrome Advisory Committee	16
6.6 Councillor Representation – Shepparton Secondary Education Advisory Board	18
FROM THE DEVELOPMENT AND INFRASTRUCTURE DIRECTORATE	20
6.7 Sale of a Portion of Aerodrome Land	20
FROM THE BUSINESS AND FINANCE DIRECTORATE.....	23
6.8 2008-2009 Mid Year Budget Review Comparison at 31 March 2009.....	23
6.9 Draft Budget 2009-2010	25
7. REPORTS FROM COUNCIL DELEGATES TO OTHER BODIES.....	34
7.1 Report from Cr Houlihan, Council Representative – Best Start Municipal Early Years Partnership Committee.....	34
8. REPORTS FROM SPECIAL COMMITTEES AND ADVISORY COMMITTEES	36
9. NOTICES OF MOTION, AMENDMENT OR RESCISSION	36
10. DOCUMENTS FOR SIGNING AND SEALING	36
Documents Signed Under Delegated Authority	36
11. COUNCILLOR CONSULTATION.....	37
Councillors' Community Interaction and Consultation Program	37
12. URGENT AND OTHER BUSINESS NOT INCLUDED ON THE AGENDA	38



PRESENT: Councillors Geoff Dobson, Kevin Ryan, Cherie Crawford, Chris Hazelman, Jenny Houlihan, Milvan Muto and Michael Polan.

1. ACKNOWLEDGEMENT

“We the Greater Shepparton City Council, begin today’s meeting by acknowledging the traditional owners of the land which now comprises Greater Shepparton. We pay respect to their tribal elders, we celebrate their continuing culture, and we acknowledge the memory of their ancestors”.

2. APOLOGIES

Nil.

3. DECLARATIONS OF CONFLICTS OF INTEREST

Nil.

4. CONFIRMATION OF MINUTES OF PREVIOUS MEETINGS

Moved by Cr Muto

That the Minutes of the Ordinary Council Meeting held on 7 April 2009 and the Special Council Meeting held on 20 April 2009, as circulated, be taken as read and confirmed.

CARRIED

5. DEPUTATIONS AND PETITIONS

Nil.

6. MANAGEMENT REPORTS

FROM THE CORPORATE AND ECONOMIC DEVELOPMENT DIRECTORATE

6.1 Dhurringile Recreation Reserve and Community Centre – Co-opt Appointment

Disclosures of conflicts of interest in relation to advice provided in this report

No Council officers or contractors who have provided advice in relation to this report have a conflict of interest in relation to the matter under consideration.

Summary

Following a call for nominations via advertisements placed in the *Shepparton News* and the *Tatura Guardian*, ten nominees were appointed to the Dhurringile Recreation Reserve Committee of Management at the Ordinary Council Meeting held on 6 May 2008.

The committee now wishes to co-opt an additional member and under the delegation of authority guidelines, this requires a Council resolution. Co-opted committee members do not have voting rights.

Moved by Cr Ryan

That having considered the request of the Dhurringile Recreation Reserve and Community Centre Committee of Management to co-opt Ms Jenny Bannister as a new member, the Council agree to the request and confirm the co-option of Ms Bannister for a period of two years.

CARRIED

Background

The Secretary of the Dhurringile Recreation Reserve Committee of Management contacted the Council earlier this year to advise that the committee would like to co-opt Ms Bannister from the Dhurringile Primary School as a new member. The Secretary was informed that in accordance with the delegation of authority guidelines the committee may co-opt as many additional members as it sees fit once the Council has passed a resolution to appoint the co-opted person as a committee member; and that co-opted members shall not have any voting rights at committee meetings. A formal request was subsequently received by the Council for Ms Bannister to be co-opted onto the committee.

Risk Management

Appointing a co-opted member through formal resolution of the Council reduces governance risks associated with the delegation of Council powers to a committee by ensuring that all members appointed to a committee are covered by the Council's public liability insurance.

Other Options

The Council could choose not to confirm the committee's request.

Policy Implications

There are no conflicts with Council Policy.

6. MANAGEMENT REPORTS

6.1 Dhurringile Recreation Reserve and Community Centre – Co-opt Appointment (continued)

Best Value Implications

The Best Value principles have been taken into account and the proposal is consistent with them.

Financial Implications

There are no financial implications associated with this proposal.

Charter of Human Rights and Responsibilities Implications

The proposal does not limit any human rights provided for under the Human Rights Charter.

Legal/Statutory Implications

The proposal conforms with all relevant legislation.

Consultation

All current members of the Dhurringile Recreation Reserve and Community Centre Committee of Management were consulted prior to the application being forwarded to Council for consideration.

Strategic Links

a) Greater Shepparton 2030 Strategy

There are no direct links to GS 2030.

b) Council Plan

- S02 – Community Life – Review the Council’s Recreation and Public Open Space strategies
- S06 – Council Organisation and Management – Undertake a review of Council delegations to committees appointed under section 86 of the *Local Government Act 1989*.

c) Other strategic links

No other strategic links have been identified.

Attachments

Nil.

6. MANAGEMENT REPORTS

6.2 Establishment of a Regional Tourism Board

Disclosures of conflicts of interest in relation to advice provided in this report

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Summary

As outlined in Tourism Alliance Victoria's *A United Approach to Tourism: For the municipalities of Mitchell, Murrindindi, Shepparton and Strathbogie* the four municipalities are establishing a Regional Tourism Board to consolidate the strategic direction of the tourism industry and grow the economic benefit of tourism.

Moved by Cr Crawford

That the Council:

1. Support the establishment of a Regional Tourism Board.
2. Incorporate \$75,000 in the draft 2009/2010 budget to fund the establishment of the Board.

CARRIED

Background

The structure of Victoria's regional tourism industry is facing a number of new challenges due to the rapidly changing environment, which need to be addressed to provide a strong platform for growth.

The Greater Shepparton region through the representation of tourism operators, Tourism Greater Shepparton and Council have participated in extensive consultation as part of Tourism Victoria's Regional Tourism Action Plan. This consultation raised a number of issues with the current industry structures in regional Victoria:

- Many regional structures are under-resourced and lack adequate funding support.
- Regional structures rely heavily on volunteers who are struggling to cope with competing demands from their own businesses.
- The roles and responsibilities of some regional structures are unclear or duplicated.
- Many regions do not have adequate communication mechanisms in place to ensure that all stakeholders are informed and engaged in tourism development.
- Industry is unclear about how to work with and engage with Tourism Victoria on issues outside of marketing.
- Regional campaign committees primarily focus on marketing and are unable to address other critical issues impacting on regional tourism growth such as product development, investment attraction, skills training and sustainability management.
- There is recognition that sustainable tourism development at the regional level requires a more strategic focus to create a strong foundation for industry growth.

In October 2008 the Greater Shepparton Tourism Department met with tourism representatives from Mitchell, Strathbogie and Murrindindi councils with the specific objective of growing the economic benefit of tourism across the four shires.

6. MANAGEMENT REPORTS

6.2 Establishment of a Regional Tourism Board (continued)

Following on from the Regional Tourism Action Plan and recognising the opportunity to work together, each council committed funds, matched by Tourism Victoria, to investigate and clearly define a coordinated approach to capitalising on the region's strengths.

The objective of the study was to grow the economic return from tourism within the region, defined broadly by the municipalities of Murrindindi, Shepparton, Mitchell and Strathbogie. The document is expected to:

- Recommend future alliances to achieve maximum visitation and yield for the region.
- Recommend opportunities to enhance cooperation and collaboration between participating shires and stakeholders.
- Investigate opportunities to resource the recommended structure and provide recommendations including a review of the strengths and weaknesses associated with the structure.
- Recommend opportunities to improve methods of co-promotion of the designated region.
- Investigate and recommend opportunities to cooperate and collaborate to stage a significant regional event in each municipality on a regular basis.
- Make recommendations in relation to appropriate structures to manage tourism within the defined region, taking into consideration how effective existing structures and marketing campaigns have been, such as the Goulburn River and Ranges Food and Wine Tourism Network and Tourism Victoria's cooperative campaign for the Murray region.
- Investigate and report on branding opportunities.

The results of this study were outlined in a report from Tourism Alliance Victoria *A United Approach to Tourism: For the municipalities of Mitchell, Murrindindi, Shepparton and Strathbogie*. The report highlights the strengths and weaknesses of tourism across the four shires and identifies a clear direction in moving forward.

One of the key recommendations of the report was that "the shires of Strathbogie, Mitchell, Murrindindi and the City of Greater Shepparton form a regional tourism organisation (RTO)."

Some regions in Victoria have already undertaken structural reviews to determine the most appropriate model for their local industry in the future. Some positive case studies include Gippsland and the Grampians, which have provided the impetus to continue this successful approach across Victoria.

On 6 April 2009 the board of Tourism Greater Shepparton met with Greater Shepparton councillors to present the report and request funds to action the recommendation to establish a Regional Tourism Board to set the strategic direction for tourism throughout the region.

Risk Management

Risks associated with the establishment of a Regional Tourism Board have been considered and will be addressed within a Memorandum of Understanding between the relevant councils.

6. MANAGEMENT REPORTS

6.2 Establishment of a Regional Tourism Board (continued)

Other Options

The Council could choose to retain the current structure.

The current structure of Tourism Victoria's jigsaw marketing campaign has Greater Shepparton incorporated into the Murray campaign region, essentially marketed as the 'gateway to the Murray River'.

The establishment of a Regional Tourism Board will not alter Greater Shepparton's ability to buy in to Murray Campaign Committee marketing programs but will build on Shepparton's profile, so the town can move away from being a 'gateway' and become a destination in its own right.

The current structure has significant limitations for Greater Shepparton and its operators. The Murray Campaign Committee's key focus is marketing, so the committee does not provide leadership, industry training programs, product development opportunities, investment attraction, skills training or sustainability management. This important aspect of tourism would continue to be neglected if the current structure remains.

If the current structure were to remain, pressure would need to be placed upon the Murray Campaign Committee to appoint a tourism representative from the Greater Shepparton region to encourage a more holistic approach to marketing.

A more proactive approach, supported by Tourism Victoria, would entail relaxing the boundaries and allowing the formation of a Regional Tourism Board with the appointment of a board member to the Murray Campaign Committee, allowing for a coordinated and mutually beneficial partnership between the two organisations.

Policy Implications

Nil.

Best Value Implications

The Council's support of a Regional Tourism Board will assist with the capacity to achieve best value practices in relation to interaction and support for cooperative marketing ventures with the local tourism association, Tourism Greater Shepparton. The establishment of the Regional Tourism Board will allow for a clear structure that will see the marketing of the region maintained at a regional level.

Under this structure cooperative marketing ventures with Tourism Greater Shepparton will happen at a local level and be designed to encourage locals to visit local attractions, with funding available through the Regional Tourism Board to assist with implementation. This clear structure, with a defined role and responsibilities will give clarity to the local tourism association, who will be able to focus on developing the local industry development programs.

Financial Implications

It is intended that the Memorandum of Understanding between the four participating councils will see a shared financial contribution toward establishing the Regional Tourism Board and ensure adequate funds are available to implement marketing activities, training and leadership programs, product development and skills training programs.

6. MANAGEMENT REPORTS

6.2 Establishment of a Regional Tourism Board (continued)

Under the existing structure, the Murray Campaign Committee focus on marketing and don't address issues of product development, investment attraction, skills training and sustainability management. These important areas would now fall to the Regional Tourism Board to implement at a regional level and local tourism associations to assist at a local level.

The financial implication of establishing the Regional Tourism Board is \$75,000 to be funded out of the 2009/2010 budget. In accordance with the three year commitment of the Memorandum of Understanding this commitment would also need to be secured during the 2010/2011 and 2011/2012 budget setting process.

Victorian Charter of Human Rights and Responsibilities Act (2006) Implications

This proposal does not limit any human rights provided for under the Victorian Charter of Human Rights.

Legal/Statutory Implications

Legal and statutory implications of establishing the Regional Tourism Board will be taken in to consideration when developing the Memorandum of Understanding and charter for appointment to the board.

Consultation

Extensive consultation with industry stakeholders formed the basis of the report '*A United Approach to Tourism: For the municipalities of, Mitchell, Murrindindi Shepparton and Strathbogie*'.

Tourism Greater Shepparton has also been involved for the duration of this project, with representatives of the group involved with the consultative process of the report and the presentation of its findings.

Tourism Greater Shepparton fully supports the direction of the study, which gives clarity to the roles and responsibilities of each board and association and provides a streamlined approach to tourism.

Strategic Links

a) Greater Shepparton 2030 Strategy

The implementation of a Regional Tourism Board links strategically with the future focus for tourism outlined in the Greater Shepparton 2030 Strategy that states 'aggressive and effective marketing of tourist destinations can be achieved with the cooperation of tourism operators, local businesses and the Greater Shepparton City Council'.

b) Council Plan

The establishment and implementation of a Regional Tourism Board links strategically with the Council Plan objectives to increase the number and length of visits to Greater Shepparton through promotion, education, networks and publications.

The regional tourism board will have a specific focus on growing the number and length of stay of visitors to the region and will utilise tools including the production of publications and promotions to ensure Greater Shepparton is benefiting from this regional approach to tourism.

6. MANAGEMENT REPORTS

6.2 Establishment of a Regional Tourism Board (continued)

The regional tourism board will also utilise educational tourism through the already strong equine student exchange happening throughout the region and investigate opportunities to further promote educational tourism opportunities in the future.

c) Other strategic links

Attachment

A United Approach to Tourism: For the municipalities of Mitchell, Murrindindi, Shepparton and Strathbogie.

6. MANAGEMENT REPORTS

6.3 Council Plan 2009-2013

Disclosures of conflicts of interest in relation to advice provided in this report:

No Council officers or contractors who have provided advice in relation to this report have a conflict of interest in relation to the matter under consideration.

Summary

Section 125 of the *Local Government Act 1989* (the Act) requires the Council to prepare and approve a Council Plan by 30 June 2009.

The Council Plan must include:

- the strategic objectives of the Council
- strategies for achieving the objectives for at least the next four years
- strategic indicators (measures) for monitoring the achievement of the objectives
- a Strategic Resource Plan prepared in accordance with section 126 of the Act, outlining the resources required to achieve the strategic objectives.

The Council sought input from the community on priorities for the Council Plan and received more than 500 submissions. These submissions helped inform the development of the draft Council Plan.

Moved by Cr Hazelman

That the Council:

1. Give public notice of the preparation of the *Council Plan 2009 – 2013*, which incorporates the Strategic Resource Plan.
2. Invite submissions in accordance with section 223 of the *Local Government Act 1989*.

CARRIED

Background

In recent months, the Council has undertaken a major review of its vision and objectives for the future involving Councillors, senior management, council staff and members of the community. Councillors participated in a series of community events, strategic planning workshops and briefing sessions, to ensure they have a shared and comprehensive understanding of current and future issues facing the community of Greater Shepparton. In addition, the Council's community engagement strategy resulted in over 500 submissions being lodged. These submissions provided valuable feedback on the community's views on the Council's proposed priorities and suggested additional matters for consideration.

The attached *Council Plan 2009 - 2013* is the result of this major review. It is an important component of the Council's long-term strategic planning, which guides the organisation's budget-setting and reporting processes and draws on the issues identified in the development of the Council's *Greater Shepparton 2030 Strategy*. A Strategic Planning and Accountability Framework, highlighting the Council Plan's relationship to this and other key strategic documents is included in the plan.

6. MANAGEMENT REPORTS

6.3 Council Plan 2009-2013 (continued)

The *Council Plan 2009 – 2013* has been prepared to guide the Council's activities during the term of the current Council. It will be reviewed annually and as required by the Act, a revised plan will be developed after the next general election in November 2012, and prior to 30 June 2013.

Any person may make a submission on the draft *Council Plan*, in accordance with section 223 of the *Local Government Act 1989*. Following consideration of any submissions, the Council must submit a copy of the plan to the Minister.

The *Council Plan 2009-2013* will be available on the Council's website and copies can be obtained from the Council office in Welsford Street. Formal submissions on the plan should be addressed to the Council's Chief Executive Officer. Formal submissions close at 5.00pm on Tuesday 2 June 2009.

Risk Management

The primary risk is that the *Council Plan 2009-2013* will be seen as a Council document, rather than a community plan. To reduce this risk, the Council undertook an extensive community engagement program in February 2009 and received more than 500 submissions from the community. These submissions were used to inform and guide the development of the plan and the community now has a further opportunity to influence the publicly exhibited plan prior to its final adoption.

Other Options

There are no other options. The adoption of a Council Plan is a statutory requirement.

Policy Implications

The review and adoption of the *Council Plan 2009 - 2013* does not conflict with any Council policy.

Best Value Implications

The *Council Plan 2009 - 2013* is consistent with the Best Value principles.

Financial Implications

The financial implications associated with the *Council Plan 2009 - 2013* are addressed in the Strategic Resource Plan, which forms part of the plan. Specific financial allocations against the achievement of identified objectives will be determined in the annual budgets developed by the Council during the life of the plan.

Charter of Human Rights and Responsibilities Implications

The *Council Plan 2009 - 2013* does not limit any human rights provided for under the Victorian Charter of Human Rights.

Legal/Statutory Implications

Section 125 of the Act requires the Council to develop and adopt a Council Plan by 30 June of the year following the conduct of a general election.

Consultation

The Council undertook a wide ranging community engagement program to encourage community input into the development of the *Council Plan 2009 – 2013*. This included

6. MANAGEMENT REPORTS

6.3 Council Plan 2009-2013 (continued)

visits to rural communities, online, print and radio advertising, random sampling and a community feedback barbecue in the Maude Street Mall. Community members have a further four weeks to provide additional feedback to the Council prior to the final adoption of the plan.

Strategic Links

a) Greater Shepparton 2030 Strategy

The *Council Plan 2009 – 2013* draws heavily upon the strategies contained in the *Greater Shepparton 2030 Strategy*.

b) Other strategic links

The strategic links between the *Council Plan 2009 – 2013* and other key Council documents are detailed in the Strategic Planning and Accountability Framework contained in the plan.

Attachment

Council Plan 2009 – 2013.

6. MANAGEMENT REPORTS

6.4 Adoption of Local Law No. 2 Processes of Local Government (Meetings and Common Seal)

Disclosures of conflicts of interest in relation to advice provided in this report

No Council officers or contractors who have provided advice in relation to this report have a conflict of interest in relation to the matter under consideration.

Summary

Section 91 of the *Local Government Act 1989* (the Act) requires the Council to make local laws governing the conduct of meetings of the Council and special committees. Section 5(3)(c) of the Act further requires the Council's common seal to be used in accordance with the local laws of the Council. To meet these requirements, the Council adopted its Local Law No. 2 Processes of Local Government (Meetings and Common Seal) in draft form on 3 March 2009 and sought public submissions on that draft. The closing date for submissions was 3 April 2009 and one submission was received.

Moved by Cr Polan

That, having considered the submission, the Council:

1. Agree to make minor changes to the publicly displayed version of Local Law No. 2 Processes of Local Government (Meetings and Common Seal).
2. Adopt the revised Local Law No.2.
3. In accordance with section 119 of the *Local Government Act 1989*, give notice in the Victorian Government Gazette that the local law has been made.

CARRIED

Background

The Council adopted Local Law No. 2 Processes of Local Government (Meetings and Common Seal) in draft form on 3 March 2009 and as required under section 119 of the Act, invited submissions from members of the public who believe they are affected by this local law. This was the second occasion on which the draft local law was adopted. An earlier version was adopted for public exhibition in August 2008, but significant amendments to the Act were introduced into the Victorian Parliament before a final version could be adopted. These amendments required changes to the draft local law, which was again placed on public exhibition.

The purpose of this local law is to:

- Provide a procedure for the election of the Mayor, Deputy Mayor and the chair of any special committees.
- Govern the conduct of Council meetings and special committee meetings.
- Regulate and control the use of the common seal.
- Prohibit unauthorised use of the common seal or any device resembling the common seal.

Notices were published in the Shepparton News and Victorian Government Gazette advising the public that submissions on Local Law No. 2 could be made and that the

6. MANAGEMENT REPORTS

6.4 Adoption of Local Law No. 2 Processes of Local Government (Meetings and Common Seal) (continued)

closing date for such submissions was 3 April 2009. At the close of submissions, one submission had been lodged. This submission was similar to another submission lodged

in relation to the local law exhibited in August 2008, with a number of these suggestions subsequently being incorporated into the current version of Local Law No. 2.

The content of the latest submission was substantially the same as one previously submitted and reviewed by the Council in August 2008.

Risk Management

A risk assessment is not required in relation to the adoption of Local Law No. 2.

Policy Implications

The adoption of Local Law No. 2 does not conflict with any Council policy.

Best Value Implications

Local Law No. 2 is consistent with the Best Value principles.

Financial Implications:

There are no financial implications associated with Local Law No. 2.

Legal / Statutory Implications

Local Law No. 2 has been checked for legal compliance by the Council's solicitors.

Consultation:

- All councillors and members of the Council's executive management team were involved in the review of the previous Local Law No. 4 Processes of Local Government (Meetings and Common Seal) and the revised version of Local Law No. 2.
- The Municipal Association of Victoria model local law on meeting procedure was used during the preparation of the draft Local Law No. 2, along with the current local laws of a number of other Victorian municipalities.
- Submissions on Local Law No. 2 were sought from the public and one submission was received.

Strategic Links

There are no strategic links to Local Law No. 2.

Attachment

Local Law No. 2 Processes of Local Government (Meetings and Common Seal).

6. MANAGEMENT REPORTS

6.5 Greater Shepparton Aerodrome Advisory Committee

Disclosures of conflicts of interest in relation to advice provided in this report:

No Council officers or contractors who have provided advice in relation to this report have a conflict of interest in relation to the matter under consideration.

Summary

On 11 November 2008 the Council appointed four community representatives, two Commercial Aero Operator representatives and one Goulburn Valley Aero Club representative to the Greater Shepparton Aerodrome Advisory Committee. Four representatives were appointed for a two-year term and three representatives were appointed for a three-year term.

Councillor Chris Hazelman is the current Council representative on the committee.

Mr Paul Phillips was appointed as a representative of the Goulburn Valley Aero Club for a term of two years. Mr Phillips has recently provided the Council with his formal notice of resignation from the committee and therefore Council has sought a replacement representative from the Goulburn Valley Aero Club.

The Goulburn Valley Aero Club, at their General Meeting, nominated Mr Michael Muller to fill this vacancy on the committee.

Moved by Cr Houlihan

That the Council, having considered the nomination received for appointment to the Greater Shepparton Aerodrome Advisory Committee, appoint Mr Michael Muller to represent the Goulburn Valley Aero Club on this committee for a term of two years.

CARRIED

Background

On 3 September 2001 the Council appointed the formerly named Greater Shepparton Aerodrome Committee as a special committee under the provisions of section 86 of the *Local Government Act 1989* to advise the Council on matters relating to the operation and management of the Shepparton Aerodrome. A review, in consultation with aerodrome committee members at the time, was undertaken to assess the committee's relevance, necessity and legality. It was determined that the implementation of an advisory committee would be more suitable. On 11 November 2008 the special committee delegation was revoked, an advisory committee was appointed and members were appointed to the new Greater Shepparton Aerodrome Advisory Committee.

Risk Management

Appointing a replacement member through formal resolution of the Council reduces governance risks associated with the delegation of Council powers to a committee by ensuring that all members appointed to a committee are covered by the Council's public liability insurance.

6. MANAGEMENT REPORTS

6.5 Greater Shepparton Aerodrome Advisory Committee (continued)

Other Options

The Council could choose not to appoint Mr Michael Muller to the committee as the Goulburn Valley Aero Club representative.

Policy Implications

There are no conflicts with Council Policy.

Best Value Implications

The Best Value principles have been taken into account and the proposal is consistent with them.

Financial Implications

There are no financial implications associated with this proposal.

Victorian Charter of Human Rights and Responsibilities Act (2006) Implications

This proposal does not limit any human rights provided for under the Victorian Charter of Human Rights.

Legal/Statutory Implications

The proposal conforms with all relevant legislation.

Consultation

All current members of the Goulburn Valley Aero Club were consulted prior to the application being forwarded to Council for consideration.

Strategic Links

a) Greater Shepparton 2030 Strategy

There are no direct links to GS 2030.

b) Council Plan

- S02 – Community Life – Review the Council’s Recreation and Public Open Space strategies

c) Other strategic links

No other strategic links have been identified.

Attachments

Nil.

6. MANAGEMENT REPORTS

6.6 Councillor Representation – Shepparton Secondary Education Advisory Board

Disclosures of conflicts of interest in relation to advice being provided in this report:

No Council officers or contractors who have provided advice in relation to this report have a conflict of interest in relation to the matter under consideration.

Summary

As part of the Council's community consultation, communication and advocacy role, the Mayor, councillors and officers are represented on various community organisations and government agency groups, as well as purpose groups appointed by the Council.

Councillor representation on committees has already been determined.

The Council was contacted by the Shepparton Secondary Cluster, seeking a Councillor representative for the Shepparton Secondary Education Advisory Board (SSEAB). The SSEAB meets four times a year and deals with policy making with regard to issues which concern Shepparton High School, McGuire College, Wanganui Park Secondary College and Mooroopna Secondary College. The Board comprises the four college principals, the four school council presidents, representatives from the Hume region, Goulburn Ovens TAFE, and primary schools and three community representatives.

Moved by Cr Crawford

That the Council confirm the appointment of a Councillor representative for the Shepparton Secondary Education Advisory Board and nominate Cr Houlihan.

Cr Houlihan accepted the nomination.

CARRIED

Background

Former Councillor Dallas Terlich was a representative on the Shepparton Secondary Education Advisory Board last year, however this was not a formal Council appointment. The Shepparton Secondary Cluster believes this representation was valuable and seeks to formally appoint a Councillor to the Board.

Risk Management

The formal appointment of a councillor representative ensures that all appointments made are in accordance with statutory requirements.

Other Options

The Council could choose not to have a councillor appointed as representative on this board; however this could possibly diminish the information exchange between councillors and the wider community.

Policy Implications

There are no conflicts with Council Policy.

6. MANAGEMENT REPORTS

6.6 Councillor Representation – Shepparton Secondary Education Advisory Board (continued)

Best Value Implications

The appointment of councillors as representatives on boards and committees is consistent with Best Value principles.

Financial Implications

The only financial implications associated with the staff advice are the expenses associated with the councillor's attendance at meetings and functions. All such expenses have budgetary provision.

Charter of Human Rights and Responsibilities Implications

The proposal does not limit any human rights provided for under the Human Rights Charter.

Legal/Statutory Implications

The proposal conforms to all relevant legislation.

Consultation

As part of the Council's community consultation, communication and advocacy role, the Mayor, councillors and officers are represented on various community groups and committees.

Strategic Links

a) Greater Shepparton 2030 Strategy

There are no direct links to GS 2030.

b) Council Plan

The appointment of representation on boards and committees is consistent with the Council Organisation and Management objective of the Council Plan, which is to implement the best practice systems of governance, administration and finance that support the delivery of Council programs and services to the community of Greater Shepparton.

c) Other strategic links

No other strategic links have been identified.

Attachments

Nil.

6. MANAGEMENT REPORTS

FROM THE DEVELOPMENT AND INFRASTRUCTURE DIRECTORATE

6.7 Sale of a Portion of Aerodrome Land

Disclosures of conflicts of interest in relation to advice provided in this report

No Council officers or contractors who have provided advice in relation to this report have a conflict of interest in relation to the matter under consideration.

Summary

A development plan application has been submitted to the Council to develop land south of Kialla Lakes, between Goulburn Valley Highway and Archer Road. An important feature of this development plan is the provision of an east west collector road (i.e. from Archer Road to the Goulburn Valley Highway). To allow for this east west collector road, the road would need to transverse the southern portion of the aerodrome land.

The applicant is seeking to purchase between 2286 square metres and 5118 square metres of aerodrome land to accommodate the road. The proposed road is located in the southern most part of the aerodrome site.

Moved by Cr Hazelman

That, in accordance with sections 189 and 223 of the *Local Government Act 1989* public notice be undertaken inviting submissions for the proposed sale of a small parcel of the Shepparton Aerodrome land for the purposes of a road (not exceeding 5200 square metres, this land area may be reduced subject to detailed design).

CARRIED

Background

Planning scheme amendment C71 rezoned the land to Residential 1 Zone (R1Z) without the need for a planning panel. The amendment process also placed a Development Plan Overlay 11 on the land.

The applicant submitted to the Council the development plan proposal on (DP2007-9) 21 November 2007. Following lengthy negotiations the development plan application was refused by the planning department on 28 December 2008. The applicant has sought review of this refusal through the Victorian Civil and Administrative Tribunal.

Since the refusal and application for review, the applicant and planning department have agreed to attempt to further negotiate an acceptable outcome for the proposed development plan.

A significant hurdle in these negotiations is the proposed east west collector road link from Archer Road to the Goulburn Valley Highway. An east west collector road is required to ensure the increased traffic load from the development does not over burden existing roads such as Waranga Drive.

The proposed east west collector road is to connect to the Goulburn Valley Highway at the southern end of the aerodrome land. This road alignment would allow for the creation

6. MANAGEMENT REPORTS

6.7 Sale of a Portion of Aerodrome Land (continued)

of a cross intersection from the Kialla Lakes south development to the Seven Creeks Estate on the western side of the highway.

Such a cross intersection would be acceptable to VicRoads provided the intersection is signalised. Should the road be located in another location, it may result in the creation of a staggered cross intersection, which would be difficult to signalise. VicRoads have also expressed concern about approaching such an intersection treatment.

To facilitate the road, the applicant needs to purchase between 2286 square metres and 5118 square metres of land from the southern most part of the aerodrome. The planning department would require that the applicant purchase this land at its highest worth (i.e. developable land). The Council valuers are currently preparing a valuation of the land on a square metre basis.

The Shepparton Aerodrome Advisory Committee have advised the planning department in writing that they are not fundamentally opposed to the proposed land sale. The committee have included a number of conditions to be attached to a proposed sale. Such conditions include:

- that the funds from the proposed sale of land be placed in a trust for the relocation of the aerodrome.
- street lighting must not cause interference with the aerodrome.
- detailed consideration of approach gradient contours including referral to approved Civil Aviation Safety Authority (CASA) delegate.
- appropriately designed fencing to take into consideration impact of aircraft overshoot or accident.
- design that considers non-reflective treatments.

Risk Management

As part of the detailed design of the road, the relevant engineers would ensure the road is designed to comply with CASA requirements.

Other Options

The Council could choose not to proceed with the proposed sale of the Council's land.

Policy Implications

The proposal to undertake public notice of the Council's land does not conflict with any of the Council's policies.

Best Value Implications

Purchase of the land and construction of the road will achieve an outcome which is consistent with Best Value principals.

Financial Implications

If the property was sold, it would represent capital income to the Council. Cost of the sale such as legal fees and subdivision costs would be borne by the developer. The income could potentially be placed in a trust fund for the future relocation of the aerodrome.

6. MANAGEMENT REPORTS

6.7 Sale of a Portion of Aerodrome Land (continued)

Victorian Charter of Human Rights and Responsibilities Act (2006) Implications

This proposal does not limit any human rights provided for under the Victorian Charter of Human Rights.

Legal/Statutory Implications

The legal/statutory implications will need to be considered at the conclusion of the public notice period.

Consultation

Consultation has been undertaken with the Shepparton Aerodrome Advisory Committee. Formal public notice would be undertaken if the recommendation is carried.

The Council's Planning Department has held discussions with the applicant in regards to this road alignment

Strategic Links

a) Greater Shepparton 2030 Strategy

This proposal is consistent with this document. This strategy identifies the Kialla Lakes South site as residential land.

Attachments

1. Site plan.
2. Letter from Shepparton Aerodrome Advisory Committee.

6. MANAGEMENT REPORTS

FROM THE BUSINESS AND FINANCE DIRECTORATE

6.8 2008-2009 Mid Year Budget Review Comparison at 31 March 2009

Disclosures of conflicts of interest in relation to advice provided in this report

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Summary

The report provides a comparison of the 2008-2009 Mid Year Budget Review as compared to the year to date actuals for operating expenses, operating revenues, capital expenses and capital revenues.

Operating expenses finished with 71 per cent of the budget spent while operating revenues finished with 86 per cent of the budget received due to early receipt of the fourth instalment of the Grants Commission funding.

Capital expenses finished with 41 per cent of the budget spent while capital revenues finished with 49 per cent of the budget received.

A number of capital projects are underway with the following significant projects still to be completed:

<u>Program</u>	<u>Project</u>
Aquatic Facilities	Aquamoves Master Plan
Public Open Spaces	Victoria Lake Redevelopment, Dookie Rail Trail and Bus Stop Improvement Program
Sports Facilities	Mooroopna Recreation Reserve Netball Courts and SRV Vibert Reserve Legacy Development
Development Services	Showgrounds Redevelopment
Drainage	Drainage Replacement Program
Waste Management	Kialla Landfill Rehabilitation and Cosgrove Landfill
Local Roads	Various Asset Maintenance programs and Roads for Renewal works

Moved by Cr Muto

That the Council note the 2008-2009 Mid Year Budget Review Comparison at 31 March 2009.

CARRIED

Background

The Council's 2008-2009 Mid Year Budget Review was formally adopted at the Special Council Meeting held on 11 February 2009.

The attached report compares the 2008-2009 Mid Year Budget Review with actual revenues and expenses recorded for the year to 31 March 2009.

6. MANAGEMENT REPORTS

6.8 2008-2009 Mid Year Budget Review Comparison at 31 March 2009 **(continued)**

Risk Management

Monitoring the comparisons of the Council 2008-2009 Mid Year Budget Review against actual results provides for prudent financial management, ensuring the Council is made aware of potential or known financial risks.

Best Value Implications

A Key Performance Indicator identified in the Financial Services Best Value Review with regard to meeting statutory requirements and timeframes is the timely provision of budget versus actual reports to the Councillors.

Financial Implications

The attached report identifies no material financial risks.

Victorian Charter of Human Rights and Responsibilities Act (2006) Implications

This proposal does not limit any of the human rights provided for under the Victorian Charter of Human Rights and Responsibilities Act (2006).

Legal/Statutory Implications

Ensure that a statement comparing the budgeted revenue and expenditure for the financial year with the actual revenue and expenditure to date is presented to the Council as per the *Local Government Act 1989*.

Consultation

The report has been prepared in consultation with the Executive Management Team (EMT) and Responsibility Managers (RMs) across the organisation who are responsible for management of the budgeted financial resources.

Strategic Links

The financial values in the report are summarised to each of the Strategic Objectives as published in the Council's adopted 2006-2010 Council Plan.

Attachments

2008-2009 Mid Year Budget Review Comparison at 31 March 2009 and associated graphs.

Cr Houlihan left the room at 1.24pm

6. MANAGEMENT REPORTS

6.9 Draft Budget 2009-2010

Disclosures of conflicts of interest in relation to advice provided in this report

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest regarding the matter under consideration.

Summary

The purpose of the report is to present to Council the draft budget for 2009-2010.

In accordance with section 127 of the *Local Government Act 1989*, a Council must prepare a Budget for each financial year. The Draft Budget 2009-2010 is annexed for the consideration of the Council.

Section 129 of the *Local Government Act 1989* requires the Council to give public notice of the preparation of the budget, and a person has a right to make a submission on any proposal contained in the budget. Any person making a submission can request as part of the submission to appear in person in support of that submission, or to be represented by a person specified in the submission. Submissions will be received until 5.00pm on Wednesday 10 June 2009.

Cr Houlihan returned to the room at 1.25pm

Cr Houlihan left the room at 1.25pm

Cr Houlihan returned to the room at 1.26pm

Moved by Cr Ryan

That:

1. The Budget annexed to this resolution and initialled by the Mayor of the Council for identification, be the Budget prepared by the Council for the purpose of section 127 of the *Local Government Act 1989*.
2. The Acting Chief Executive Officer be authorised to give public notice of the preparation of the Budget in accordance with section 129 and section 223 of the *Local Government Act 1989*.
3. The Council consider any written submissions on any proposal contained in the Budget, made in accordance with section 223 of the *Local Government Act 1989*, at the Special Meeting of the Council to be held at 1.00pm on Tuesday 23 June 2009.

CARRIED

6. MANAGEMENT REPORTS

6.9 Draft Budget 2009-2010 (continued)

Moved by Cr Ryan

That in accordance with section 158 of the *Local Government Act 1989* the Council makes the following rates and charges declaration for the 2009-2010 financial year:

1. Amount Intended to be Raised

An amount of \$45,117,327 excluding GST, be declared as the amount which the Council intends to raise by General Rates, Municipal Charge, Annual Service Charge and Cultural and Recreational Rate later described in this resolution, which amount is calculated as follows.

General Rates	\$ 36,535,884
Municipal Charge	\$ 2,859,255
Annual Service Charges	\$ 5,687,855
Cultural and Recreational Rate	\$ 34,333

2. General Rates

- 2.1 A General Rate be declared in respect of the 2009-2010 rating year, being the period 1 July 2009 to 30 June 2010.
- 2.2 In accordance with section 161 of the *Local Government Act 1989*, declare that the General Rates be raised by the application of differential rates using the Capital Improved Value system and considers the differential rates will contribute to the equitable and efficient carrying out of its functions.
- 2.3 A differential rate be respectively declared for rateable land having the respective characteristics specified in the Schedule to this recommendation.
- 2.4 It be confirmed that no amount is fixed as the minimum amount payable by way of General Rate in respect of each rateable land within the Municipal District.
- 2.5 Each differential rate will be determined by multiplying the Capital Improved Value of each rateable land (categorised by the characteristics described in the Schedule to this recommendation) by the relevant rate in the dollar indicated in the following table:

Category	Rate in the \$
All Residential Improved or Unimproved Land	0.0034057
Farm Land	0.0038618
Commercial Unimproved Land	0.0052488
Commercial Improved 1 Land	0.0105093
Commercial Improved 2 Land	0.0097788
Commercial Improved 3 Land	0.0077911
Industrial Unimproved Land	0.0062636
Industrial Improved 1 Land	0.0101837
Industrial Improved 2 Land	0.0099852
Industrial Improved 3 Land	0.0079562

6. MANAGEMENT REPORTS

6.9 Draft Budget 2009-2010 (continued)

3. Cultural and Recreational Rates

3.1 In accordance with section 4(4) of the *Cultural and Recreational Lands Act 1963*, the amount in lieu of rates payable in respect of each rateable land to which that Act applies be determined by multiplying the Capital Improved Value of that rateable land by 0.0026317 where the rateable land has the following characteristics:

Rateable outdoor recreational lands developed primarily for regional use as evidenced by paid administrative support and/or commercial business dealings in the operation or management of same.

Such rateable land described below:

Property Location	Ratepayer Name
55 Rudd Road SHEPPARTON	Shepparton Golf Club Inc.
7582 Goulburn Valley Highway KIALLA	Shepparton Greyhound Racing Club
160-200 Ross Street TATURA	Tatura and Shepparton Racing Club
71 Gowrie Street TATURA	Hilltop Golf & Country Club
2 Fairway Drive MOOROPNA	Mooroopna Golf Club Inc.
7580 Goulburn Valley Highway KIALLA	Shepparton Trotting Club
15 Golf Drive SHEPPARTON	Shepparton Golf Club Inc.
275-299 High Street SHEPPARTON	Greater Shepparton City Council

4. Municipal Charge

4.1 In accordance with section 159 of the *Local Government Act 1989* declare a Municipal Charge for 2009-2010 for the purposes of covering some of the administrative costs of Council.

4.1.1 The Municipal Charge be the sum of \$105.00 for each rateable land (or part) within the Municipal District in respect of which a Municipal Charge may be levied.

5. Annual Service Charges

5.1 In accordance with section 162 of the *Local Government Act 1989* declare an annual service charge for 2009-2010 for the dual service of kerbside collection and disposal of refuse along with the kerbside collection of recyclables.

5.1.1 The Service Charge be the sum of, and based on the criteria specified as follows:

Collection and disposal of contents of 80 litre refuse bin and either a 120 litre or 240 litre recyclable bin - \$135.00** per service

6. MANAGEMENT REPORTS

6.9 Draft Budget 2009-2010 (continued)

Collection and disposal of contents of 120 litre refuse bin and either a 120 litre or 240 litre recyclable bin - \$175.00** per service

Collection and disposal of contents of 240 litre refuse bin and either a 120 litre or 240 litre recyclable bin - \$285.00** per service

for each rateable land (or part), other than land on which no building is erected, in respect of which an annual service charge may be levied.

5.2 In accordance with section 162 of the *Local Government Act 1989* declare an annual service charge for 2009-2010 for the kerbside collection of recyclables only.

5.2.1 The Service Charge be the sum of, and based on the criteria specified as follows:

Collection of a 120 litre or 240 litre recyclable only bin - \$65.00** per service

for each land (or part) where a recyclable only service is requested and provided.

5.3 In accordance with section 162 of the *Local Government Act 1989* declare an annual service charge for 2009-2010 for the kerbside collection of green organic waste.

5.3.1 The Service Charge be the sum of, and based on the criteria specified as follows:

Collection of a 120 litre or 240 litre green organic waste bin - \$65.00** per service

for each rateable land (or part) where a green organic waste service is requested and provided.

[**Note - these charges do not include GST which applies to all service charges that are levied against non-residential or non-rural properties.]

6. Setting of Interest Rate on Unpaid Rates and Charges

That in accordance with section 172 of the *Local Government Act 1989*, the Council charge interest for rates and charges which have not been paid by the lump sum payment date or instalment dates, as specified under section 167 of the *Local Government Act 1989*.

6. MANAGEMENT REPORTS

6.9 Draft Budget 2009-2010 (continued)

7. Incentives for Prompt Payment

In accordance with section 168 of the *Local Government Act 1989* declare that all ratepayers be offered a discount of 1.50 per cent on the total rates and charges raised for the 2009-2010 rating year, if the total account outstanding is paid in full on or before Friday 25 September 2009.

8. Mayoral and Councillor Allowances

In accordance with section 74 (1) of the Local Government Act 1989, Council has reviewed its Mayoral and Councillor allowances as part of the preparation of the 2009-2010 Budget. Council intends to set the allowances at \$68,125 for the Mayor and \$22,018 for Councillors as part of the 2009-2010 budget process. This is the maximum amount that can be paid to the Mayor and Councillors of a Category 2 Council and includes an additional 9 per cent in lieu of the Superannuation Guarantee Levy. Provision has been made in the budget accordingly.

9. Consequential

- 9.1 The Acting Chief Executive Officer be authorised to give public notice of the declaration of differential rates.
- 9.2 Notwithstanding anything said in any earlier resolution of the Council, the Shepparton News be chosen as the newspaper in which the public notice will appear.
- 9.3 The Manager Rates and Valuations be authorised to levy and recover the General Rates, Municipal Charge and Service Charges in accordance with the *Local Government Act 1989*.
- 9.4 Council adopts the fees and charges listed in the budget document.

(The 2009-2010 Draft Budget document is attached).

(The Schedule of 2009-2010 Differential Rates is attached.)

Moved by Cr Hazelman

That an extension of time be granted for Cr Ryan to speak to the motion.

CARRIED

The motion was put to the meeting.

CARRIED

6. MANAGEMENT REPORTS

6.9 Draft Budget 2009-2010 (continued)

Background

The budget has been prepared in accordance with the requirements of the *Local Government Act 1989* and resources the functions and duties of the Council to enable it to achieve the actions and activities set out in the Council Plan. The following influences had an impact on the preparation of the draft budget.

External Influences

In preparing the 2009-2010 Budget, a number of external influences have been taken into consideration, as they are likely to impact significantly on the services delivered by the Council in the budget period. These include:

- Estimated CPI at 3 per cent per annum
- Local Government cost index of 4.4 per cent per annum
- Growth factor 0.65 per cent per annum
- State and Federal grants to continue current trend but with a decrease in real terms
- Construction materials, contracts, goods and service costs are estimated to increase in the range of 4.5 to 6 per cent per annum.
- Fuel and associated products pricing expected to remain high based on world wide demand
- Prevailing economic conditions faced across the community
- Impact of sustained drought
- Significant reduction in interest rates impacting on interest income
- Reduction in water unbundling assistance grant \$260,000
- Specific purpose Federal grants for local government infrastructure projects
- Additional costs associated with planning scheme amendments

Internal Influences

As well as external influences, there are a number of internal influences which have a significant impact on the setting of the budget for 2009-2010. These include:

- Fees and charges reviewed with an average increase of 3.50 per cent per annum
- New borrowings of \$5.6 million
- Employee benefits (including Enterprise Bargaining Agreement increase, banding level increments and additional staff resources to meet growth and demand)
- Ongoing recruitment of professionally skilled staff
- Ongoing commitment to fund maintenance of existing infrastructure assets and asset renewal to appropriate levels as per adopted *Asset Management Strategy*
- Revaluation of Council assets undertaken in 2009 resulting in increased depreciation
- Total Rates & Charges Revenue \$45,117,327. This includes a 6.95 per cent rate and charge increase in line with the Draft Council Plan.

6. MANAGEMENT REPORTS



6.9 Draft Budget 2009-2010 (continued)

2009-2010 Budget Highlights

- Total Operating Expenses \$89.20 million
- Total Operating Revenues (excluding Capital) \$88.81 million
- Capital Works Program \$34.83 million
- Total Capital Revenues \$11.68 million
- Total rates and charges revenue increase of 6.95 per cent
- Borrowings of \$5.6 million to facilitate works for Vic Park Lake
- Redevelopment and Victoria Park Lake Caravan Park Development
- Continue prompt payment incentive providing 1.50 per cent discount for rate payers
- Continued commitment to asset renewal

2009-2010 Budget Highlights – Capital Works

Strategic Objective

- *Settlement and Housing : Commitment to growth within a consolidated and sustainable development framework:*
 - North Shepparton Community Hub \$2.4 million
- *Community Life : Enhance social correctness, physical and mental health and well being, education and participatory opportunities in order to improve livability and a greater range of community services includes:*
 - Victoria Park Lake Redevelopment Stage 1 \$5.0 million
 - Aquamoves upgrades \$2.0 million
 - Shepparton Showgrounds Shedding \$0.6 million
 - Dookie Rail Trail \$0.1 million
 - Murchison Rail Trail \$0.5 million
 - SPC Ardmona Kidstown Play Equipment \$0.1 million
- *Economic Development : To promote economic growth, business development and diversification, with a focus on strengthening the agricultural industry:*
 - Saleyards Redevelopment Works \$2.5 million
 - Goulburn Valley Freight Logistics Centre \$1.3 million
 - Vaughan Street Development \$1.3 million

6. MANAGEMENT REPORTS



6.9 Draft Budget 2009-2010 (continued)

- *Environment : The Conservation and enhancement of significant natural environments and cultural heritage:*
 - Drainage Expansion and Renewal Works \$2.3 million
 - Kialla Landfill Rehabilitation \$0.7 million
 - Cosgrove Landfill Cell 4 \$0.5 million
 - Murchison Transfer Station \$0.5 million

- *Infrastructure : The provision of urban and rural infrastructure to enhance the performance of the municipality and facilitate growth*
 - Roads to Recovery federally funded \$1.5 million
 - Kerb and Channel Renewals \$0.3 million
 - Footpath upgrades \$0.2 million
 - Roads for Renewal Council funded \$2.5 million
 - Building Renewals \$0.5 million
 - Carpark Upgrades \$1.3 million

Risk Management

A well planned budget will reduce the risk that Council will not be able to provide the services expected and required by the community. Council is required under section 130 of the *Local Government Act 1989*, to adopt a budget each year.

Other Options

Nil.

Policy Implications

There are no conflicts with Council policy. The budget resources the Council Plan to enable the outcomes in the Council Plan to be achieved, including Council policies.

Best Value Implications

The budget is prepared and presented using the model budget developed by The Institute of Chartered Accountants in Australia in conjunction with the Municipal Association of Victoria, Local Government Financial Professionals and Local Government Professionals. Most Victorian Councils use this model budget and this provides readers of the budget with the ability to compare with other Councils.

Financial Implications

The financial implications are outlined in the Background section and the attachments.

Victorian Charter of Human Rights and Responsibilities Act (2006) Implications

This proposal does not limit any of the human rights embodied in the Victorian Charter of Human Rights.

Legal/Statutory Implications

The 2009-2010 draft budget is consistent with and conforms with all requirements of the *Local Government Act 1989* or any other relevant legislation.

6. MANAGEMENT REPORTS



6.9 Draft Budget 2009-2010 (continued)

Consultation

The 2009-2010 draft budget has been prepared through consultation with Councillors, Executive Management Team and Responsibility Managers across the organisation who have direct responsibilities for the management of budgeted resources.

Strategic Links

a) Greater Shepparton 2030 Strategy

The 2009-2010 draft budget is linked to the GS2030 via the Council Plan.

b) Council Plan

The 2009-2010 draft budget is linked to the Council Plan by the funding of the Strategic Objectives contained in the Council Plan.

c) Other strategic links

No other strategic links have been identified.

Attachments

Schedule of 2009-2010 Differential Rates.
2009-2010 Draft Budget document.

7. REPORTS FROM COUNCIL DELEGATES TO OTHER BODIES

7.1 Report from Cr Houlihan, Council Representative – Best Start Municipal Early Years Partnership Committee

Cr Houlihan provided a report in her role as a Council Delegate to the Best Start Municipal Early Years Partnership Committee.

BEST START MUNICIPAL EARLY YEARS PLAN

As the Council's representative on the Best Start Municipal Early Years Partnership Committee I am keen to keep you up to date with the successes of the program. Over the past six years strong partnerships have been formed in this community to ensure that our young children are given the best start to life we can provide. This is of critical importance to the present and future strength of our community as research shows that the first few years of a child's life determines its future to a very great extent. A whole-of-community approach is required and this is reflected in the make-up of the Best Start Early Years committee which includes Council, Goulburn Valley Health, Dept of Education and Early Childhood Development, Family Care, Berry St, GV Community Health, Ethnic Council, Rumbalara Co-op and parent and paediatric representation. Some of the most important Best Start Program's achievements are as follows:

1. Since the start of the program in 2003 the number of supported playgroups (those facilitated by a paid playgroup leader) available for local children has increased from two or three to 14. These playgroups are imperative in engaging 'hard to reach' and 'vulnerable families' and this link with families can then be extended to maternal and child health care, kindergartens and immunisation sessions.
2. There are now a number of programs available to women who have post natal depression. One current program is auspiced by Family Care whereby women who have experienced and recovered from the debilitating effects of post natal depression are trained to support other women suffering from that illness.
3. Best Start has developed its own training package to promote family – centred practice and build links between early childhood services. Approximately 130 staff have completed this two-day training program.
4. A Young Mums' Antenatal program was developed by Best Start because a high proportion of young mothers were not attending antenatal care and education at Goulburn Valley Health. The program is now run through The Bridge and has achieved statewide recognition.
5. To encourage mums to breastfeed, 6 local organisations have piloted a Breastfeeding-Friendly Workplaces Kit and approximately 100 organisations and businesses are listed on a local map to indicate a welcoming location for breastfeeding mothers. This program has been shortlisted for the MAV 2009 awards.

7. REPORTS FROM COUNCIL DELEGATES TO OTHER BODIES

7.1 Report from Cr Houlihan, Council Representative – Best Start Municipal Early Years Partnership Committee (continued)

6. As a response to the concern from school and kindergarten teachers that many local children were starting school with a deficiency in language and literacy skills, the Best Start Community Literacy Program has been established. Activities developed since 2004 include the Best Start ELF Book Bag initiative aimed at getting parents to read to their children from a very early age, the Kindergarten based 'Story a day' program which rewards kindergarten children for using books, 'Book Swap Boxes' which provides good second-hand books to businesses and early childhood centres across Greater Shepparton for children to read, 'Community Reading Days' and a Community literacy forum for parents and staff involved in early years programs.
7. Best Start has also initiated workshops to implement activities to assist families and children transition to kindergarten and to school.
8. Best Start has developed a very successful and valued directory in the form of an A4 booklet which lists all early childhood, family services and primary schools across the municipality. In addition Best Start produces a parent newsletter, 'Footprints,' which is distributed through kindergartens and child care and maternal health centre. There is also an electronic newsletter called 'Families Matter'.

It is important to acknowledge the significant work done by so many people and the way in which local organisations are working effectively together towards the common goal of providing improved outcomes for our young children and their families.

I believe that the Greater Shepparton Best Start Partnership is one of the strongest and most productive partnerships across the State. I acknowledge the great work carried out by staff and volunteers and I look forward to reporting further on this crucial program which recognises the importance of investing in the future of our children.

Moved by Cr Crawford

That the report from Cr Houlihan be received by the Council.

CARRIED



8. REPORTS FROM SPECIAL COMMITTEES AND ADVISORY COMMITTEES

Nil

9. NOTICES OF MOTION, AMENDMENT OR RESCISSION

Nil

10. DOCUMENTS FOR SIGNING AND SEALING

Documents Signed Under Delegated Authority

Disclosures of conflicts of interest in relation to advice provided in this report

No Council officers or contractors who have provided advice in relation to this report have declared a conflict of interest in relation to the matter under consideration.

The following S173 agreements have been signed under delegated authority since the last Ordinary Council meeting:

- Section 173 Agreement and 181 Form - WJ & KL Bradshaw - & Vickers Street, Kialla
- Section 173 Agreement and 181 Form – Mid Star Pty Ltd – 24 Midstar Crescent, Kialla
- Section 173 Agreement and 181 Form – R, R, T and N Raditsas – 265 Grahamvale Road, Grahamvale
- Section 173 Agreement and 181 Form – RA Construction Pty Ltd – 46 Park Street, Tatura *
- Section 173 Agreement and 181 Form – RA Construction Pty Ltd – 46 Park Street, Tatura * (note this is not a duplication there were two lots for this address!)
- Section 173 Agreement and 181 Form – SJ Rachele – 415 Central Avenue, Shepparton East
- Section 173 Agreement and 181 Form – B Robertson, 220 Mitchell Road, Kialla West
- Section 173 Agreement and 181 Form – AJ Simson, 155-175 Shepparton-Euroa Road, Shepparton East
- Section 173 Agreement and 181 Form – FirmVic Pty Ltd – 7900 Goulburn Valley Highway, Kialla

Moved by Cr Muto

That the summary of the documents signed and sealed under delegated authority be noted.

CARRIED

11. COUNCILLOR CONSULTATION

Councillors' Community Interaction and Consultation Program

From 25 March 2009 to 15 April 2009, some or all of the Councillors have been involved in the following activities:

- Beacon Foundation and Shepparton High School Launch of the Beacon Program
- Shepparton Show Me Meeting
- Launch of the Community Art Project by Minister Wynne
- Conflicts of Interest Presentation
- Greater Shepparton Business and Tourism Networking Evening
- Citizenship Ceremony
- Municipal Association of Victoria Mayor's Networking Dinner
- Oshu City/Mooroopna Secondary College Students Breakfast
- Municipal Association of Victoria Presidential Election Forum
- Disability Advisory Committee Meeting
- Earth Hour Launch
- World Canned Deciduous Fruit Conference
- Waste Conference
- Greater Shepparton Visitor Information Centre Famil Tour
- Meeting with the Football Federation of Victoria
- City of Greater Shepparton Audit Committee Meeting
- FM 98.5 Radio Station Birthday Celebrations
- Pear Fest Art Exhibition
- Goulburn Valley Regional Library Corporation Meeting
- Municipal Association of Victoria Councillor Fundamentals Planning Workshop
- Meeting with Tourism Greater Shepparton
- Murray River Group of Council's Meeting
- Museum Australia/Heritage Victoria Workshop
- North Shepparton Community and Learning Activities
- Mooroopna Traders Unite Meeting
- McLennan Kiwanis Club of Mooroopna Easter Breakfast Service
- Goulburn Valley Highway Action Group Meeting
- Meeting with the Craigmuir Lake Residents
- Deakin Reserve Committee of Management Meeting
- Welcome Function for the Junior Davis and Fed Cup.

11. COUNCILLOR CONSULTATION

Councillors' Community Interaction and Consultation Program (continued)

Councillors were also briefed on the following matters:

- Revised Draft Stormwater Management Plan
- Goulburn Broken Greenhouse Alliance
- Football (soccer) in Greater Shepparton
- Murchison Go Solar for Shepparton Project
- Mechanics Institute
- Kialla Landfill Contract Meeting
- Shepparton Solar Project
- Consideration of Council Plan
- Local Law No. 2 - Consideration of Submission.

Moved by Cr Polan

That the summary of the Councillors' community interaction and consultation program be received.

CARRIED

12. URGENT AND OTHER BUSINESS NOT INCLUDED ON THE AGENDA

MEETING CLOSED AT 1.56PM

CONFIRMED

CHAIR